

## REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE BOYLE COUNTY CLERK

Calendar Year 1998

# EDWARD B. HATCHETT, JR. **AUDITOR OF PUBLIC ACCOUNTS**WWW.STATE.KY.US/AGENCIES/APA

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## Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Tony Wilder, County Judge/Executive
Honorable Denise B. Curtsinger, Boyle County Clerk
Members of the Boyle County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Clerk of Boyle County, Kentucky, for the year ended December 31, 1998. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk is required to prepare the financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. This cash basis system does not require the maintenance of a general fixed asset group or general long-term debt group of accounts. Accordingly, the accompanying financial statement is not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Clerk for the year ended December 31, 1998, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
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Honorable Denise B. Curtsinger, Boyle County Clerk
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Based on the results of our audit, we have presented a schedule of Comments and Recommendations, included herein, which discusses the following area of noncompliance:

• The County Clerk Should Have A Written Agreement To Protect Deposits

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated June 17, 1999, on our consideration of the County Clerk's compliance with certain laws and regulations and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 17, 1999

# BOYLE COUNTY DENISE B. CURTSINGER, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

#### Calendar Year 1998

Receipts	

State Fees For Services		\$ 10,195
Fiscal Court		5,758
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 594,036	
Usage Tax	2,864,835	
Tangible Personal Property Tax	1,447,141	
Licenses-		
Fish and Game	6,958	
Marriage	9,936	
Petitions	1,890	
Deed Transfer Tax	64,703	
Delinquent Tax	57,446	5,046,945
Fees Collected for Services:		
Recordings-		
Deeds, Easements and Contracts	\$ 15,901	
Real Estate Mortgages	41,291	
Chattel Mortgages and Financing Statements	72,147	
Powers of Attorney	2,006	
All Other Recordings	37,604	
Charges for Other Services-		
Copywork	9,851	
Postage	1,591	
Parking Permits	2,792	
Miscellaneous	2,012	185,195
Other:		
Overpayments/Refunds		7,666
Interest Earned		 8,265
Gross Receipts (Carried Forward)		\$ 5,264,024

#### BOYLE COUNTY DENISE B. CURTSINGER, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 1998 (Continued)

Gross Receipts (Brought Forward)

\$ 5,264,024

#### **Disbursements**

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 438,304	
Usage Tax	2,764,721	
Tangible Personal Property Tax	551,215	
Licenses-		
Fish and Game	6,195	
Delinquent Tax	8,701	
Legal Process Tax	26,019	
Candidate Filing Fees	870	\$ 3,796,025
Payments to Fiscal Court:		
Tangible Personal Property Tax	\$ 72,764	
Delinquent Tax	2,979	
Deed Transfer Tax	 62,240	137,983
Payments to Other Districts:		
Tangible Personal Property Tax	\$ 764,383	
Delinquent Tax	 31,082	795,465
D 4 4 61 '66		2.027
Payments to Sheriff		3,027
Payments to County Attorney		8,997
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Operating Disbursements and Capital Outlay:		
Personnel Services-		
Deputies Salaries	\$ 146,830	
Part-Time Salaries	17,292	
Contracted Services-		
Advertising	253	
Printing and Binding	5,031	
Software Contract	36,381	
Maintenance Agreements	5,229	
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#### BOYLE COUNTY DENISE B. CURTSINGER, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES Calendar Year 1998 (Continued)

#### <u>Disbursements (Continued)</u>

Operating Disbursements and Capital Outlay:				
(Continued)				
Materials and Supplies-				
Office Supplies	\$ 8,763			
Other Charges-				
Conventions and Travel	1,650			
Dues	900			
Postage	6,902			
Checks	149			
Capital Outlay-				
Office Equipment	67			
Miscellaneous	3,257			
Refunds	 23,712	\$ 256,416		
Total Disbursements			\$	4,997,913
Net Receipts			\$	266,111
Less: Statutory Maximum				48,726
Excess Fees			\$	217,385
Less: Expense Allowance				3,600
Excess Fees Due County for Calendar Year 1998			\$	213,785
Payment to County Treasurer- March 8, 1999			Ψ	214,009
Balance Due Clerk at Completion of Audit			\$	(224)

#### BOYLE COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 1998

Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

The financial statement has been prepared on a cash basis of accounting pursuant to KRS 68.210 as recommended by the State Local Finance Officer. Revenues and related assets are generally recognized when received rather than when earned. Certain expenses are recognized when paid rather than when a liability is incurred, including capital asset purchases. Certain other expenses are recognized when a revenue and the related asset can be associated with a corresponding liability due another governmental entity.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

BOYLE COUNTY NOTES TO FINANCIAL STATEMENT December 31, 1998 (Continued)

#### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The County Clerk maintains deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to law, the depository institution should pledge sufficient securities as collateral which, together with FDIC insurance, equals or exceeds the amount on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge of securities should be evidenced by an agreement that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. The depository institution has made such a pledge, and the depository institution's board of directors or loan committee approved the pledge. However, the depository institution did not have a written agreement with the County Clerk.

#### Note 4. Lease

The office of the County Clerk is committed to a lease agreement with Software Management, Inc. for software. The agreement requires a monthly payment of \$375 for 12 months to be completed on December 17, 1999. The agreement is renewable annually. The total balance owed on the agreement is \$4,125 as of December 31, 1998.

# BOYLE COUNTY DENISE B. CURTSINGER, COUNTY CLERK COMMENTS AND RECOMMENDATIONS

#### Calendar Year 1998

#### **STATE LAWS AND REGULATIONS:**

The County Clerk Should Have A Written Agreement To Protect Deposits

The County Clerk maintained deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). The County Clerk had a bank balance of \$394,985; FDIC insurance of \$100,000; and securities pledged of \$305,000 as of April 2, 1998. Even though the County Clerk obtained pledged securities of \$305,000, the pledge was not evidenced by a written agreement. We recommend the County Clerk enter into a written agreement with the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. According to federal law, 12 U.S.C.A. § 1823(e), this agreement should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Management's Response:

I understand this comment and the process that goes along with it.

**INTERNAL CONTROL - REPORTABLE CONDITIONS:** 

None

**INTERNAL CONTROL - MATERIAL WEAKNESSES:** 

None

#### PRIOR YEAR:

The County Clerk did not have a written agreement for pledges of securities with depository institutions. This comment was repeated in the current year.

# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Tony Wilder, County Judge/Executive Honorable Denise B. Curtsinger, Boyle County Clerk Members of the Boyle County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Boyle County Clerk as of December 31, 1998, and have issued our report thereon dated June 17, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Boyle County Clerk's financial statement as of December 31, 1998, is free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Boyle County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Honorable Tony Wilder, County Judge/Executive
Honorable Denise B. Curtsinger, Boyle County Clerk
Members of the Boyle County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended for the information of management. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

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Audit fieldwork completed - June 17, 1999